	Title of Report:	Regulation of Cosmetic Piercing & Skin Colouring Businesses			
	Report to be considered by:	Licens	ing		
	Date of Meeting:	15 th M	arch 2011		
	Forward Plan Ref:				
	Purpose of Report:		To inform members of Section 120 Schedule 6 of the Local Government Act 2003		
	Recommended Ac	tion:	To Adopt Byelaws		
	Reason for decision taken:	o be	The introduction of adoptive byelaws that allow authorities to regulate Cosmetic Piercing and Skin-Colouring Businesses		
	Other options consid	ered:	None		
	Key background documentation: The proposals contained in this report will help to achieve the following Council Plan Priority(ies): □ CPP1 – Support our communities through the economic downturn – to alleviate the impact on different communities and individuals who find themselves out of work and/or disadvantaged □ CPP2 – Raise levels of educational achievement – improving school performance levels □ CPP3 – Reduce crime and the fear of crime				
	The proposals will also help achieve the following Council Plan Theme(s): CPT1 - Better Roads and Transport CPT2 - Thriving Town Centres CPT3 - Affordable Housing CPT4 - High Quality Planning CPT5 - Cleaner and Greener CPT6 - Vibrant Villages CPT7 - Safer and Stronger Communities CPT8 - A Healthier Life CPT9 - Successful Schools and Learning CPT10 - Promoting Independence CPT11 - Protecting Vulnerable People CPT12 - Including Everyone CPT13 - Value for Money CPT14 - Effective People CPT15 - Putting Customers First CPT16 - Excellent Performance Management				

The proposals contained in this report will help to achieve the above Council Plan Priorities and Themes by:

Regulating skin piercing and and skin colouring businesses and adopting the byelaws for the control of hygiene in such premises.

Portfolio Member Details	Portfolio Member Details		
Name & Telephone No.:	Councillor Hilary Cole - Tel (01635) 248542		
E-mail Address:	hcole@westberks.gov.uk		
Date Portfolio Member agreed report:	3 rd March 2011		

Contact Officer Details	
Name:	Amanda Ward
Job Title:	Licensing Officer
Tel. No.:	01635 519209
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Implications

Policy: The Council currently has adoptive provisions and byelaws for

the registration of tattooists, ear piercers, electrolysis and

acupuncturists

Financial: Amendments via section 120 Schedule 6 could mean a small

increase of income for the Council. However, the level of income will be dependent upon the number of new businesses being

registered, which is unquantifiable.

If there are any financial implications contained within this report this section **must** be signed off by a West Berkshire Group Accountant. Please note that the report cannot be accepted by Policy and Communication unless this action

has been undertaken.

Personnel: None

Legal/Procurement: Inclusion of Section 120 Schedule 6 would bring operators of

cosmetic pirecing and skin colouring practices/businesses under

the legal control of the Council

Property: None

Risk Management: None

Equalities Impact

EIA completed

Assessment: Where a decision is required, Policy and Communication are not able to

accept your report without an EIA being completed. These should be sent to P&C along with your report and should be copied to the Principal Policy Officer (Equality & Diversity). For advice please contact Principal Policy Officer

(Equality & Diversity), I of advice please contact I findipal I only office

(Equality & Diversity) on Ext. 2441.

Corporate Board's

Recommendation: To be completed after the Corporate Board meeting.

NOTE: The section below does not need to be completed if your report will not progress beyond Corporate or Management Board.

Is this item subject to call-in?	Yes:	No: 🔀			
If not subject to call-in please put a cross in the appropriate box:					
The item is due to be referred to Council for final approval Delays in implementation could have serious financial implications for the Council Delays in implementation could compromise the Council's position					
Considered or reviewed by Overvie Task Groups within preceding six national ltem is Urgent Key Decision		or associated]]		

Executive Summary

1. Introduction

- 1.1 The council resolved to adopt the provisions of the Local Government (Miscellaneous Provisions) Act 1982 Sections 14 and 15 in relation to Tattooing, ear piercing, electrolysis and acupuncture in 1984.
- 1.2 This report advises Members that the Local Government (Miscellaneous Provisions) Act 1982 has been amended by the Local Government Act 2003 Section 120 Schedule 6.
- 1.3 This amendment enables local authorities to adopt byelaws which are intended to increase health protection and reduce the risk of transmission of blood-borne virus (BBV) infections such as HIV, Hepatitis B and C and other infections in relation to Cosmetic Piercing and Skin-Colouring Businesses as well as for tattooing, ear piercing, electrolysis and acupuncture.
- 1.4 Section 120 introduces new terminology for simplicity and clarity as follows:
 - ear piercing and cosmetic body piercing are encompassed in the single term "cosmetic piercing", and
 - micro-pigmentation, semi-permanent make-up and temporary tattooing are covered by the umbrella term "Semi-permanent skin-colouring".
- 1.5 Semi-permanent skin colouring is defined as "the insertion of semi-permanent colouring into a person's skin".
- 1.6 It is not known how many premises in West Berkshire are presently offering cosmetic piercing and semi-permanent skin colouring services. The adoption of the byelaws would require all local business involved in the practices outlined above to register and comply with standards intended to protect public health.

2. Proposals

2.1 To adopt the model byelaws for Cosmetic Piercing and Semi-Permanent Skin-Colouring shown as Appendix A and B.

3. Conclusion

3.1 The benefits of adoption of the Model Byelaws are consistent with the Council Plan Theme

Executive Report

1. Introduction

- 1.1 Cosmetic piercing (piercing of the body including the ear) and semi-permanent skin colouring (including micropigmentation, semi permanent make-up and temporary tattooing) has grown in popularity over the years. These processes like tattooing and ear piercing carry a potential risk of BBV transmission if infection control procedures are not observed. (ie. the use of sterile equipment for each client in hygienic premises).
- 1.2 Until the change in legislation local authorities in England, outside London and in Wales did not have powers to make byelaws controlling the cleanliness and hygiene of premises used for these practices, other than those used in conjunction with the business of tattooing, ear piercing, electrolysis and acupuncture, for which the Council introduced Byelaws in1984.
- 1.3 Within the West Berkshire District there are 28 premises currently registered for the conducting of tattooing, ear piercing, electrolysis and acupuncture. Present byelaws control standards of those activities, as stated.
- 1.4 Officers are aware that, mainly tattooists have been engaged in the unregulated practice of body piercing and may be undertaking other practices which Section 120 Schedule 6 seeks to control.
- 1.5 It is not known exactly how many premises in West Berkshire are presently offering those services which will be covered by the introduction of Section 120 Schedule 6 proposals. However, the introduction of Bylaws will enable officers to ensure that current, best hygiene practices are being observed in all premises covered by the Act.

2. Adoption Procedure

- 2.1 Where a Council has already adopted the 1982 Act in relation to tattooing, earpiercing, electrolysis and acupuncture it can move straight to the introduction of byelaws.
- 2.2 Should members agree to the adoption of the model byelaws shown as Appendix A and B, the required application to the Secretary of State to seek confirmation of the byelaws would be made under Section 236 of the Local Government Act 1972.

3. Transitional Provisions

- 3.1 Section 120 Schedule 6 of the 2003 Act provides for transition from the current legislation to the amended legislation and to avoid disruption to local authorities and businesses by providing that:
 - persons and premises already registered for activities covered by section 15 of the current legislation (i.e. tattooing, ear piercing, electrolysis and acupuncture) are unaffected
 - where a local authority has already resolved that sections 14 &15 of the 1982 Act should be brought into force in their area for tattooing, ear piercing, electrolysis and acupuncture, then the local authority will be automatically enabled to apply the registration and byelaws regime to cosmetic piercing and semi-permanent skin colouring.
 - a person and premises already registered for ear piercing shall be counted
 as registered for cosmetic piercing until that person subsequently provides
 another for of cosmetic piercing, or those premises are subsequently used to
 provide another form of cosmetic piercing (i.e. cosmetic piercing of a part
 or parts of the body other than the ear), when a new registration would be
 required.

Fees

The Council already has a fee structure in place, it would therefore be appropriate to charge a registration fee in line with the existing charges for tattooing, etc.

Appendices

Appendix A – Model Byelaws for Cosmetic Piercing Appendix B - Model Byelaws Semi-Permanent Skin-Colouring

Consultees

Local Stakeholders: None

Officers Consulted: Brian Leahy

Trade Union: None

MODEL BYELAWS

Cosmetic piercing

Interpretation

- 1.—(1) In these byelaws, unless the context otherwise requires—
 - "The Act" means the Local Government (Miscellaneous Provisions) Act 1982;
 - "client" means any person undergoing treatment;
 - "hygienic piercing instrument" means an instrument such that any part of the instrument that touches a client is made for use in respect of a single client, is sterile, disposable and is fitted with piercing jewellery supplied in packaging that indicates the part of the body for which it is intended, and that is designed to pierce either—
 - (a) the lobe or upper flat cartilage of the ear, or
 - (b) either side of the nose in the mid-crease area above the nostril;
 - "operator" means any person giving treatment, including a proprietor;
 - "premises" means any premises registered under sections 14(2) or 15(2) of the Act;
 - "proprietor" means any person registered under sections 14(1) or 15(1) of the Act;
 - "treatment" means any operation in effecting acupuncture, tattooing, semi-permanent skin-colouring, cosmetic piercing or electrolysis;
 - "the treatment area" means any part of premises where treatment is given to clients.
- (2) The Interpretation Act 1978 shall apply for the interpretation of these byelaws as it applies for the interpretation of an Act of Parliament.
- **2.**—(1) For the purpose of securing the cleanliness of premises and fittings in such premises a proprietor shall ensure that—
 - (a) any internal wall, door, window, partition, floor, floor covering or ceiling is kept clean and in such good repair as to enable it to be cleaned effectively;
 - (b) any waste material, or other litter arising from treatment is handled and disposed of in accordance with relevant legislation and guidance as advised by the local authority;
 - (c) any needle used in treatment is single-use and disposable, as far as is practicable, or otherwise is sterilized for each treatment, is suitably stored after treatment and is disposed of in accordance with relevant legislation and guidance as advised by the local authority;
 - (d) any furniture or fitting in premises is kept clean and in such good repair as to enable it to be cleaned effectively;

- (e) any table, couch or seat used by a client in the treatment area which may become contaminated with blood or other body fluids, and any surface on which a needle, instrument or equipment is placed immediately prior to treatment has a smooth impervious surface which is disinfected—
 - (i) immediately after use; and
 - (ii) at the end of each working day.
- (f) any table, couch, or other item of furniture used in treatment is covered by a disposable paper sheet which is changed for each client;
- (g) no eating, drinking, or smoking is permitted in the treatment area and a notice or notices reading "No Smoking", and "No Eating or Drinking" is prominently displayed there.
- (2)(a) Subject to sub-paragraph (b), where premises are registered under section 14(2) (acupuncture) or 15(2) (tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis) of the 1982 Act, a proprietor shall ensure that treatment is given in a treatment area used solely for giving treatment;
- (b) Sub-paragraph (a) shall not apply if the only treatment to be given in such premises is ear-piercing or nose-piercing using a hygienic piercing instrument.
- (3)(a) Subject to sub-paragraph (b), where premises are registered under section 15(2) (tattooing, semi-permanent skin-colouring and cosmetic piercing) of the 1982 Act, a proprietor shall ensure that the floor of the treatment area is provided with a smooth impervious surface;
- (b) Sub-paragraph (a) shall not apply if the only treatment to be given in such premises is ear-piercing or nose-piercing using a hygienic piercing instrument.
- **3.**—(1) For the purpose of securing the cleansing and so far as is appropriate, the sterilization of needles, instruments, jewellery, materials and equipment used in connection with treatment—
 - (a) an operator shall ensure that—
 - (i) any gown, wrap or other protective clothing, paper or other covering, towel, cloth or other such article used in treatment—
 - (aa) is clean and in good repair and, so far as is appropriate, is sterile;
 - (bb) has not previously been used in connection with another client unless it consists of a material which can be and has been adequately cleansed and, so far as is appropriate, sterilized.
 - (ii) any needle, metal instrument, or other instrument or equipment used in treatment or for handling such needle, instrument or equipment and any part of a hygienic piercing instrument that touches a client is sterile;
 - (iii) any jewellery used for cosmetic piercing by means of a hygienic piercing instrument is sterile;
 - (iv) any dye used for tattooing or semi-permanent skin-colouring is sterile and inert;
 - (v) any container used to hold dye for tattooing or semi-permanent skin-colouring is either disposed of at the end of each treatment or is cleaned and sterilized before re-use.
 - (b) a proprietor shall provide—
 - (i) adequate facilities and equipment for—
 - (aa) cleansing; and
 - (bb) sterilization, unless only pre-sterilized items are used.
 - (ii) sufficient and safe gas points and electrical socket outlets;
 - (iii) an adequate and constant supply of clean hot and cold water on the premises;
 - (iv) clean and suitable storage which enables contamination of the articles, needles, instruments and equipment mentioned in paragraphs 3(1)(a)(i), (ii), (iii), (iv) and (v) to be avoided as far as possible.
 - **4.**—(1) For the purpose of securing the cleanliness of operators, a proprietor—
 - (a) shall ensure that an operator—
 - (i) keeps his hands and nails clean and his nails short;
 - (ii) keeps any open lesion on an exposed part of the body effectively covered by an impermeable dressing;

- (iii) wears disposable examination gloves that have not previously been used with another client, unless giving acupuncture otherwise than in the circumstances described in paragraph 4(3);
- (iv) wears a gown, wrap or protective clothing that is clean and washable, or alternatively a disposable covering that has not previously been used in connection with another client;
- (v) does not smoke or consume food or drink in the treatment area; and
- (b) shall provide—
 - (i) suitable and sufficient washing facilities appropriately located for the sole use of operators, including an adequate and constant supply of clean hot and cold water, soap or detergent; and
 - (ii) suitable and sufficient sanitary accommodation for operators.
- (2) Where an operator carries out treatment using only a hygienic piercing instrument and a proprietor provides either a hand hygienic gel or liquid cleaner, the washing facilities that the proprietor provides need not be for the sole use of the operator.
- (3) Where an operator gives acupuncture a proprietor shall ensure that the operator wears disposable examination gloves that have not previously been used with another client if—
 - (a) the client is bleeding or has an open lesion on an exposed part of his body; or
 - (b) the client is known to be infected with a blood-borne virus; or
 - (c) the operator has an open lesion on his hand; or
 - (d) the operator is handling items that may be contaminated with blood or other body fluids.
- **5.** A person registered in accordance with sections 14 (acupuncture) or 15 (tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis) of the Act who visits people at their request to give them treatment should observe the requirements relating to an operator in paragraphs 3(1)(a) and 4(1)(a).
- **6.** The byelaws relating to *state subject matter* that were made by *insert name* on the *insert date* and were confirmed by *insert name of confirmation authority* on *insert date* are revoked.

Member of the Senior Civil Service

Department of Health

NOTE - THE FOLLOWING DOES NOT FORM PART OF THE BYELAWS

Proprietors shall take all reasonable steps to ensure compliance with these byelaws by persons working on premises. Section 16(9) of the Local Government (Miscellaneous Provisions) Act 1982 provides that a registered person shall cause to be prominently displayed on the premises a copy of these byelaws and a copy of any certificate of registration issued to him under Part VIII of the Act. A person who contravenes section 16(9) shall be guilty of an offence and liable on summary conviction to a fine not exceeding level 2 on the standard scale (see section 16(10)).

Section 16 of the Local Government (Miscellaneous Provisions) Act 1982 also provides that any person who contravenes these byelaws shall be guilty of an offence and liable on summary conviction to a fine not exceeding level 3 on the standard scale. If a person registered under Part VIII of the Act is found guilty of contravening these byelaws the Court may, instead of or in addition to imposing a fine, order the suspension or cancellation of the person's registration. A court which orders the suspension of or cancellation of a person's registration may also order the suspension or cancellation of the registration of the premises in which the offence was committed if such premises are occupied by the person found guilty of the offence. It shall be a defence for the person charged under the relevant sub-sections of section 16 to prove that he took all reasonable precautions and exercised all due diligence to avoid commission of the offence.

Nothing in these byelaws extends to the practice of acupuncture, or the business of tattooing, semi-permanent skin-colouring, cosmetic piercing or electrolysis by or under the supervision of a person who is registered as a medical practitioner, or to premises in which the practice of acupuncture, or business of tattooing, semi-permanent skin-colouring, cosmetic piercing or electrolysis is carried out by or under the supervision of such a person.

Nothing in these byelaws extends to the practice of acupuncture by or under the supervision of a person who is registered as a dentist, or to premises in which the practice of acupuncture is carried out by or under the supervision of such a person.

The legislative provisions relevant to acupuncture are those in section 14. The provisions relevant to treatment other than acupuncture are in section 15.

The key differences in the application of requirements in respect of the various treatments are as follows:

The references in the introductory text to provisions of section 14 (acupuncture) of the Local Government (Miscellaneous Provisions) Act 1982 only apply to acupuncture.

The references in the introductory text to provisions of section 15 (tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis) of the Local Government (Miscellaneous Provisions) Act 1982 do not apply to acupuncture.

The references in paragraph 1(1) in the definition of "premises" to provisions of section 14 (acupuncture) only apply to acupuncture.

The references in paragraph 1(1) in the definition of "premises" to provisions of section 15 (tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis) do not apply to acupuncture.

The requirement in paragraph 2(2) that treatment is given in a treatment area used solely for giving treatment applies to acupuncture, tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis but not to ear-piercing or nose-piercing using a hygienic piercing instrument.

The requirement in paragraph 2(3) that the floor of the treatment area be provided with a smooth impervious surface applies to tattooing, semi-permanent skin-colouring and cosmetic piercing but not to acupuncture or electrolysis or ear-piercing or nose-piercing using a hygienic piercing instrument.

The requirements relating to dye or a container used to hold dye used for treatment in paragraphs 3(1) (a) (iv) and (v) apply to tattooing and semi-permanent skin-colouring.

The requirement in paragraph 4(1)(a)(iii) that an operator wears disposable examination gloves that have not previously been used with another client does not apply to acupuncture otherwise than in the circumstances described in paragraph 4(3).

The provisions of paragraph 4(2) in relation to washing facilities apply to cosmetic piercing using only a hygienic piercing instrument.

The exception whereby the byelaws do not apply to treatment carried out by or under the supervision of a dentist
applies only to acupuncture (see section 14(8) of the Act).

MODEL BYELAWS

Semi-Permanent Skin-Colouring

Interpretation

- 7.—(1) In these byelaws, unless the context otherwise requires—
 - "The Act" means the Local Government (Miscellaneous Provisions) Act 1982;
 - "client" means any person undergoing treatment;
 - "hygienic piercing instrument" means an instrument such that any part of the instrument that touches a client is made for use in respect of a single client, is sterile, disposable and is fitted with piercing jewellery supplied in packaging that indicates the part of the body for which it is intended, and that is designed to pierce either—
 - (a) the lobe or upper flat cartilage of the ear, or
 - (b) either side of the nose in the mid-crease area above the nostril;
 - "operator" means any person giving treatment, including a proprietor;
 - "premises" means any premises registered under sections 14(2) or 15(2) of the Act;
 - "proprietor" means any person registered under sections 14(1) or 15(1) of the Act;
 - "treatment" means any operation in effecting acupuncture, tattooing, semi-permanent skin-colouring, cosmetic piercing or electrolysis;
 - "the treatment area" means any part of premises where treatment is given to clients.
- (2) The Interpretation Act 1978 shall apply for the interpretation of these byelaws as it applies for the interpretation of an Act of Parliament.
- **8.**—(1) For the purpose of securing the cleanliness of premises and fittings in such premises a proprietor shall ensure that—
 - (a) any internal wall, door, window, partition, floor, floor covering or ceiling is kept clean and in such good repair as to enable it to be cleaned effectively;
 - (b) any waste material, or other litter arising from treatment is handled and disposed of in accordance with relevant legislation and guidance as advised by the local authority;
 - (c) any needle used in treatment is single-use and disposable, as far as is practicable, or otherwise is sterilized for each treatment, is suitably stored after treatment and is disposed of in accordance with relevant legislation and guidance as advised by the local authority;
 - (d) any furniture or fitting in premises is kept clean and in such good repair as to enable it to be cleaned effectively;
 - (e) any table, couch or seat used by a client in the treatment area which may become contaminated with blood or other body fluids, and any surface on which a needle, instrument or equipment is placed immediately prior to treatment has a smooth impervious surface which is disinfected—

- (i) immediately after use; and
- (ii) at the end of each working day.
- (f) any table, couch, or other item of furniture used in treatment is covered by a disposable paper sheet which is changed for each client;
- (g) no eating, drinking, or smoking is permitted in the treatment area and a notice or notices reading "No Smoking", and "No Eating or Drinking" is prominently displayed there.
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 - (bb) has not previously been used in connection with another client unless it consists of a material which can be and has been adequately cleansed and, so far as is appropriate, sterilized.
 - (ii) any needle, metal instrument, or other instrument or equipment used in treatment or for handling such needle, instrument or equipment and any part of a hygienic piercing instrument that touches a client is sterile;
 - (iii) any jewellery used for cosmetic piercing by means of a hygienic piercing instrument is sterile;
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 - (v) any container used to hold dye for tattooing or semi-permanent skin-colouring is either disposed of at the end of each treatment or is cleaned and sterilized before re-use.
 - (b) a proprietor shall provide—
 - (i) adequate facilities and equipment for—
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 - (ii) sufficient and safe gas points and electrical socket outlets;
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- (b) shall provide—
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- 11. A person registered in accordance with sections 14 (acupuncture) or 15 (tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis) of the Act who visits people at their request to give them treatment should observe the requirements relating to an operator in paragraphs 3(1)(a) and 4(1)(a).
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Nothing in these byelaws extends to the practice of acupuncture, or the business of tattooing, semi-permanent skin-colouring, cosmetic piercing or electrolysis by or under the supervision of a person who is registered as a medical practitioner, or to premises in which the practice of acupuncture, or business of tattooing, semi-permanent skin-colouring, cosmetic piercing or electrolysis is carried out by or under the supervision of such a person.

Nothing in these byelaws extends to the practice of acupuncture by or under the supervision of a person who is registered as a dentist, or to premises in which the practice of acupuncture is carried out by or under the supervision of such a person.

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The requirement in paragraph 2(2) that treatment is given in a treatment area used solely for giving treatment applies to acupuncture, tattooing, semi-permanent skin-colouring, cosmetic piercing and electrolysis but not to ear-piercing or nose-piercing using a hygienic piercing instrument.

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The exception whereby the byelaws do not apply to treatment carried out by or under the supervision of a dentist applies only to acupuncture (see section 14(8) of the Act).

